

**WOODLAND JOINT UNIFIED SCHOOL DISTRICT**  
**MEASURE Y GENERAL OBLIGATION BONDS**  
**PERFORMANCE AUDIT**  
June 30, 2025

WOODLAND JOINT UNIFIED SCHOOL DISTRICT  
Woodland, California

MEASURE Y GENERAL OBLIGATION BONDS  
PERFORMANCE AUDIT  
June 30, 2025

CONTENTS

INDEPENDENT AUDITOR'S REPORT ..... 1

BACKGROUND:

    LEGISLATIVE HISTORY ..... 2

    WOODLAND JOINT UNIFIED SCHOOL DISTRICT  
    MEASURE Y GENERAL OBLIGATION BONDS ..... 2

PERFORMANCE AUDIT:

    OBJECTIVES ..... 3

    SCOPE ..... 3

    METHODOLOGY ..... 3

    CONCLUSION..... 3

## INDEPENDENT AUDITOR'S REPORT

Board of Education  
Woodland Joint Unified School District  
Woodland, California

We have conducted a performance audit of the Woodland Joint Unified School District (the "District") Measure Y General Obligation Bond funds for the year ended June 30, 2025.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 3 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure Y General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for Woodland Joint Unified School District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of Woodland Joint Unified School District to determine the audit procedures that are appropriate for the purpose of providing a conclusion on the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express any assurance on the internal control.

The results of our procedures indicated that, in all significant respects, Woodland Joint Unified School District expended Measure Y General Obligation Bond funds for the year ended June 30, 2025 only for the specific projects developed by the District's Board of Education and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.

*Crowe LLP*  
Crowe LLP

Sacramento, California  
January 7, 2026

WOODLAND JOINT UNIFIED SCHOOL DISTRICT  
MEASURE Y GENERAL OBLIGATION BONDS  
BACKGROUND INFORMATION

---

## LEGISLATIVE HISTORY

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities," upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
2. A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

## WOODLAND JOINT UNIFIED SCHOOL DISTRICT, MEASURE Y GENERAL OBLIGATION BONDS

By approval of the proposition by at least 55% of the registered voters voting on the proposition at an election held on November 3, 2020, the Woodland Joint Unified School District shall be authorized to issue and sell bonds of up to \$44.205 million in aggregate principal amount. The summarized text of the ballot language was as follows:

*"With no increase in estimated tax rates, shall Woodland Joint Unified School District's measure to expand vocational education facilities for programs including automotive engineering/construction trades; improve classroom technology/internet access; repair classrooms/schools; and replace roofs, HVAC, wiring and plumbing be adopted, authorizing \$44.205 million of bonds, extending current levies (averaging less than \$24/\$100,000/year of assessed valuation while bonds are outstanding), raising on average \$3.23 million/year, with legal interest rates, annual audits and independent oversight?"*

All bond expenditures are subject to review by a Citizens' Oversight Committee which reports to the public, as provided in Education Code Section 15278 *et seq.*

The financial activity related to the Measure Y General Obligation Bonds is recorded in Fund 21 (Building Fund) in the District's audited financial statements for the year ended June 30, 2025.

In March 2023, the District issued 2020 Election, Series A General Obligation Bonds in the amount of \$18,000,000 with original interest rates ranging from 3% to 4%, maturing in August 2037. The bonds were issued to finance the acquisition, construction and modernization of school facilities. Repayment of the bonds is made from the ad valorem taxes to be levied annually upon all property subject to taxation by the District.

In May 2025, the District issued 2020 Election, Series B General Obligation Bonds in the amount of \$26,205,000 with an original interest rate of 5%, maturing in August 2050. The bonds were issued to finance the acquisition, construction and modernization of school facilities. Repayment of the bonds is made from the ad valorem taxes to be levied annually upon all property subject to taxation by the District.

WOODLAND JOINT UNIFIED SCHOOL DISTRICT  
MEASURE Y GENERAL OBLIGATION BONDS  
OBJECTIVES, SCOPE, METHODOLOGY AND CONCLUSION

---

**OBJECTIVES**

The objective of our performance audit was to determine that the District expended Measure Y General Obligation Bond funds for the year ended June 30, 2025 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Education, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

**SCOPE**

The District provided to us a list of all Measure Y General Obligation Bond project expenditures for the year ended June 30, 2025 (the "List"). A total of \$17,009,311 in expenditures from July 1, 2024 through June 30, 2025 were identified.

**METHODOLOGY**

We performed the following procedures to the List of Measure Y General Obligation Bond project expenditures for the year ended June 30, 2025:

- Verified the mathematical accuracy of the List.
- Reconciled the List to total bond expenditures as reported by the District in the District's audited financial statements for the year ended June 30, 2025, presented as the Building Fund.
- Selected a sample of 25 expenditures totaling \$2,930,293. The sample was selected to provide a representation across specific construction projects, vendors and expenditure amounts. The sample represented approximately 17% of the total expenditure value. Verified that the funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects.

**CONCLUSION**

The results of our procedures indicated that, in all significant respects, Woodland Joint Unified School District expended Measure Y General Obligation Bond funds for the year ended June 30, 2025 only for the specific projects developed by the District's Board of Education and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.